

# Global climate negotiations (preparation for group work)

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MSc Peep Mardiste peep.mardiste@ut.ee

lecturer, Estonian University of Life Sciences consultant, environment & climate change

# If ALL ice would melt (~5000 years from now?)...



### Plan until lunch

- Background presentation to explain topic for groupwork
- Groupwork
- Coffee break
- Groupwork continues
- Debriefing
- Presentation to explain the method used for groupwork

# **Climate agreements**

# Legal framework for climate protection, 1/4

- 1992 UN Framework Convention on Climate Change (UNFCCC)
- 1997 Kyoto Protocol (agreed at COP3 negotiations)
- 2015 Paris Agreement (agreed at COP21 negotiations)

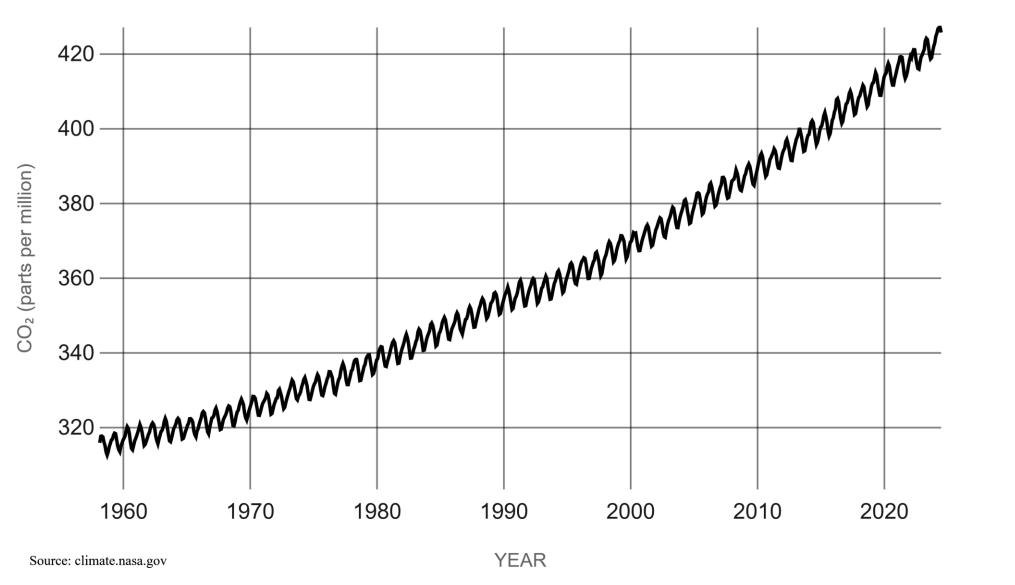
# Legal framework for climate protection, 2/4

### 1992 UN Framework Convention on Climate Change (UNFCCC)

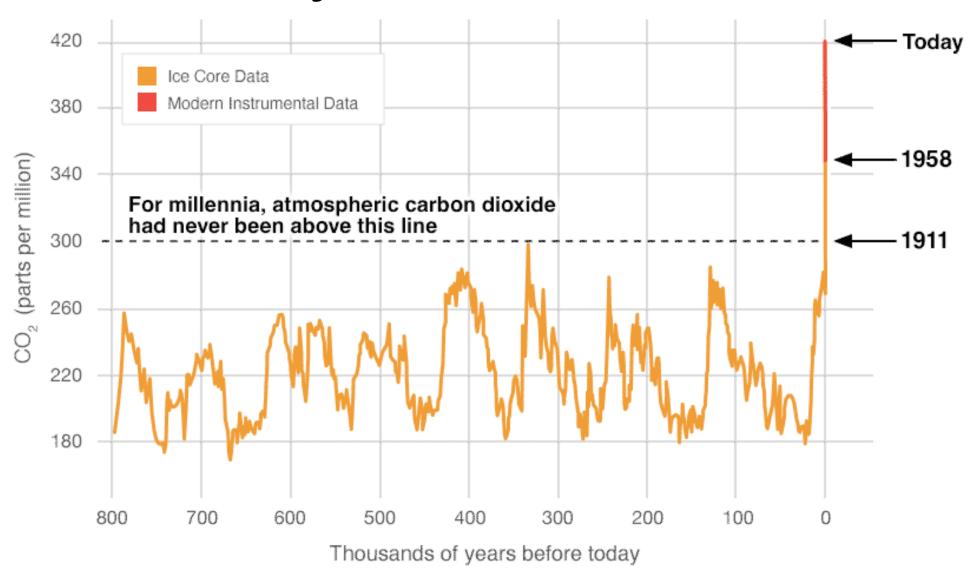
A central global framework for climate change mitigation and adaptation

- <u>Objective</u> (Article 2): "<u>stabilization of greenhouse gas concentrations</u> in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system."
- <u>Time frame</u> (Article 2): "/.../ achieved <u>within a time-frame sufficient</u> to allow ecosystems to adapt naturally to climate change."
- Who must act? (Article 3, 4): "/.../ Developed country Parties should take the lead /.../ by limiting emissions of greenhouse gases, return to 1990 level on emissions by the end of the decade (1990s) /.../ The specific needs and special circumstances of /.../ developing country Parties, that would have to bear a disproportionate or abnormal burden under the Convention, should be given full consideration."

### ...stabilisation of concentration...



### ...stabilisation of concentration...



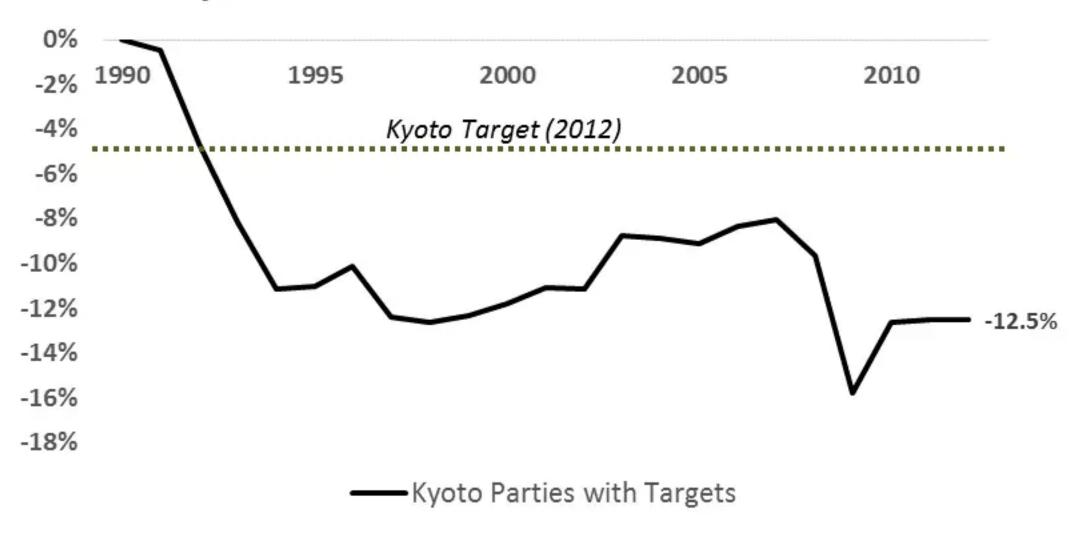
# Legal framework for climate protection, 3/4

### 1997 Kyoto Protocol to climate convention

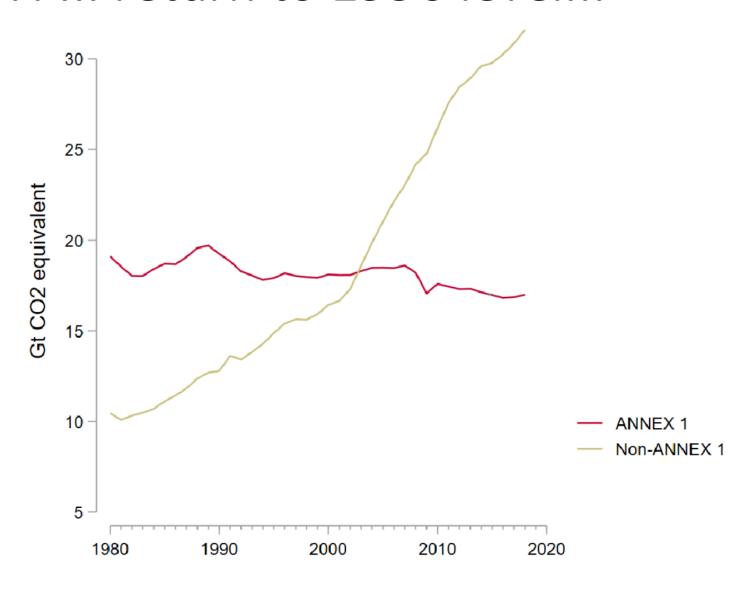
New binding agreement which clarifies climate goals

- **Goal** (Article 3):
- Rich countries (Annx I Parties) reduce their overall greenhouse gas emissions by
  - at least 5% below 1990 levels (by the end of 1st commitment period 2008-2012)
  - at least 18% below 1990 levels (by the end of 1st commitment period 2013-2020)
- Poor countries (incl. China) don't have any binding commitments

### Kyoto Protocol Carbon Emissions, 1990-2012



### ...Annex I ... return to 1990 level...



# Legal framework for climate protection, 4/4

### **2015 Paris Agreement at COP15**

New binding agreement which clarifies climate goals

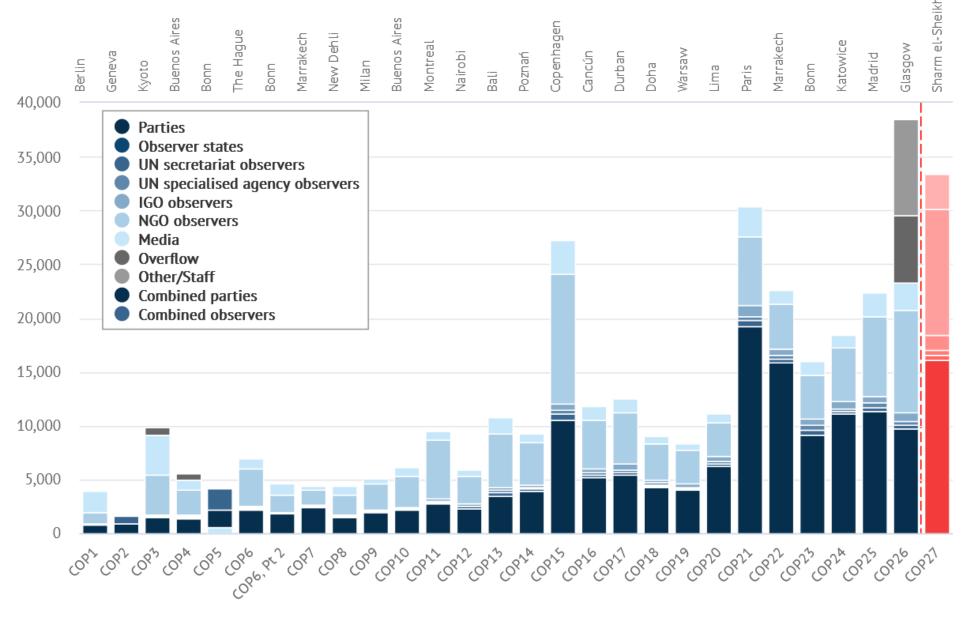
 Overarching goal is to "hold the increase in the global average temperature to well below 2°C above pre-industrial levels" and pursue efforts to limit the temperature increase to 1.5°C above pre-industrial levels."

# **Climate negotiations**

### Conference of Parties (COP), 1/4

- Parties (=signatories of convention) start to meet once a year to discuss
- progress made
- potential new agreements
- Annual meeting is called <u>Conference of Parties (COP)</u>
- Meeting lasts around <u>2 weeks</u>
- 198 countries with total around 2000 negotiators
- Over 20,000 additional delegates (observers, NGOs, media, etc.)
- COP (if successful) ends with a <u>voluminous agreed text</u> (*Accord, Agreement, Declaration*), which specifies new goals, requirements for countries, financing, reporting, etc.
- Next: COP29 in Baku/Azerbaijan, 11-22 November 2024

# COP attendance



### Conference of Parties (COP), 2/4

- Negotiations between 198 countries/representatives are logistically impossible, therefore countries find likeminded allies and group to have more influence
- <u>G77</u>. Across UN system, biggest umbrella of developing countries. Diverse and does not always speak with one voice, sometimes separate views by China, African countries, small islands (136 countries)
- European Union (27 countries)
- African Group (54 countries)
- Least Developed Countries. Across UN system, umbrella group (46 countries)
- Small Island Developing States (SIDS). Key player in climate policy (40 countries)
- Umbrella group. 10 countries, incl. US, Australia, Japan, Ukraine, Kazakhstan
- <u>Environmental Integrity Group (EIG)</u>. Established in 2000 Mexico, Liechtenstein, Monaco, South Korea, Switzerland, Georgia (6 countries)
- Various ad hoc groups OPEC, Like Minded Group (China, India, ...) etc.

### Conference of Parties (COP), 3/4

### **Biggest typical discussions at COPs**

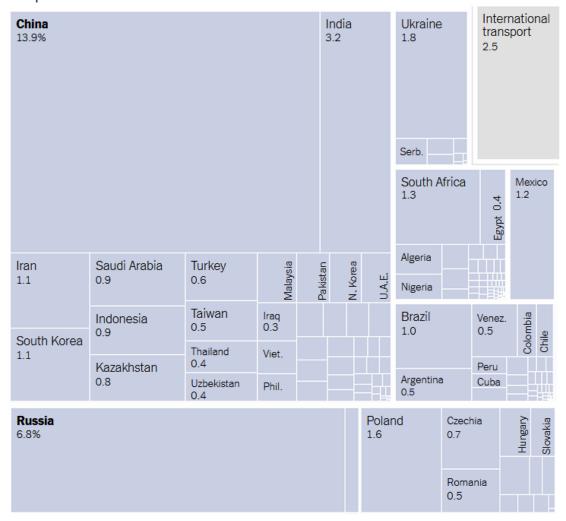
- <u>Climate justice</u>: compensation (=massive climate financing) from those who caused climate change (Europe, USA, ...) to those who suffer most (poor countries, small island states, ...)
- Binding targets to all polluters (role of China, Saudi Arabia, ...)
- <u>Limits to fossil fuel</u> use (gradual reduction vs end?)
- Overall goal: keeping temperature rise <u>1.5°C or 2°C</u> above pre-industrial levels

### The New Hork Times

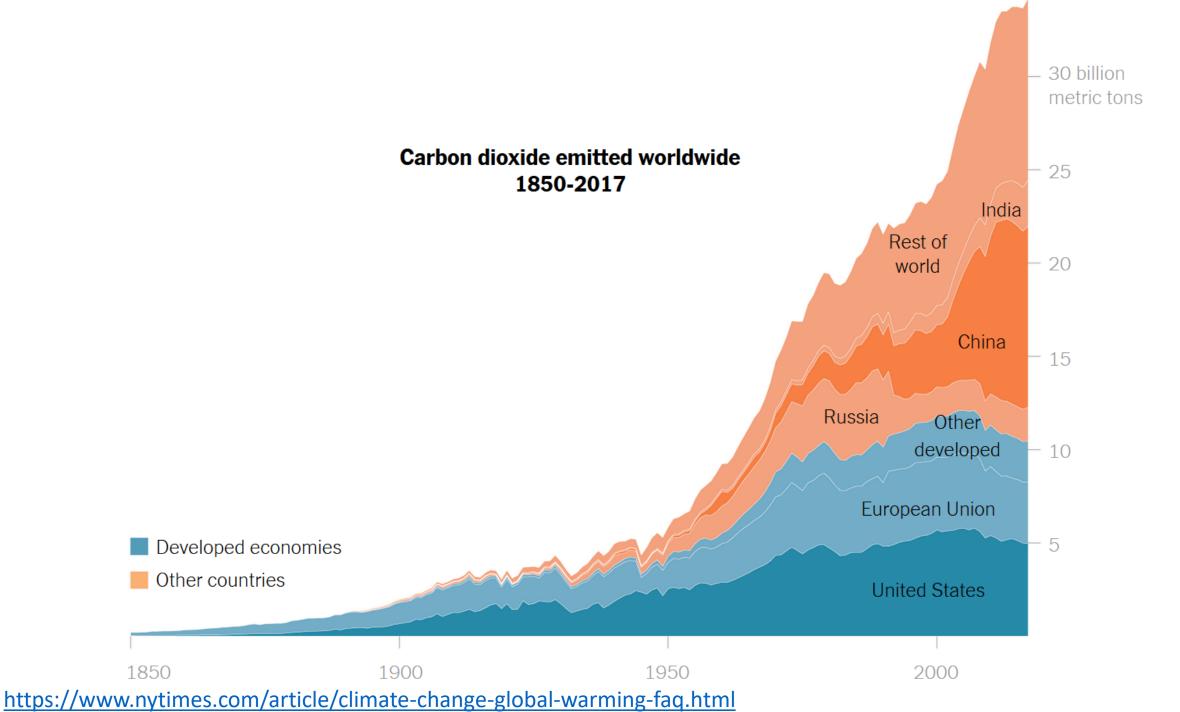
### **23 rich, developed countries** are responsible for half of all historical CO<sub>2</sub> emissions.



### More than 150 countries are responsible for the other half.



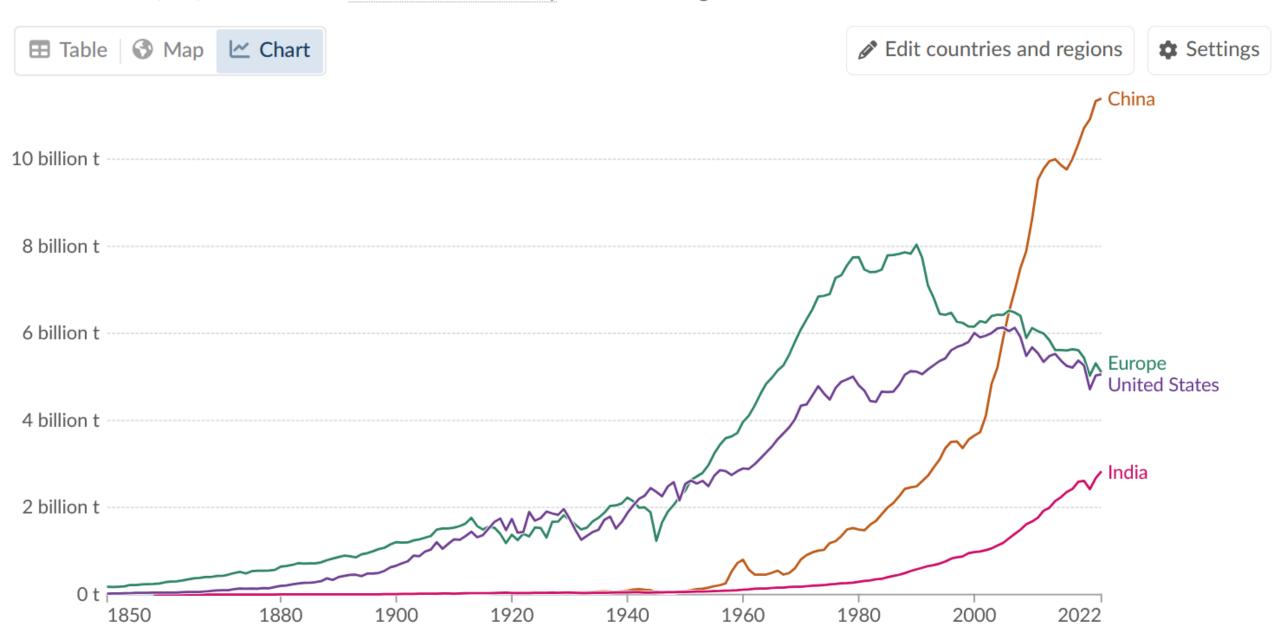
Source: Global Carbon Project Note: The rich, developed countries group is based on the United Nations' Annex II definition. International transport is not counted as part of either group's total emissions. The data reflects territory-based carbon dioxide emissions from fossil fuels and cement, but does not include land-use and forestry. The graphic shows emissions from countries and territories.



### Annual CO<sub>2</sub> emissions



Carbon dioxide (CO<sub>2</sub>) emissions from fossil fuels and industry. Land-use change is not included.



### Conference of Parties (COP), 4/4

- Draft COP agreements are negotiated, based on written draft texts, <u>sentence-by-sentence</u>
- Aim is to reach a compromise text which is OK for all countries
- Drafts are prepared with many competing options in the text (sentence from Article 4 of 2015 draft Paris Agreement):

Parties hereby [establish][share] the [global goal][long-term vision] of enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change, with a view to [[enabling][contributing to] [climate-resilient] sustainable development] [and] ensuring adaptation in the context of the goal of holding the increase in the global average temperature [below 2 °C][below [2 or] 1.5 °C] referred to in Article 2].

# Some further reading

#### **Official sites:**

#### **UN Framework Convention on Climate Change (UNFCCC):**

 https://unfccc.int/process-and-meetings/what-is-the-united-nations-frameworkconvention-on-climate-change

#### **Kyoto protocol of UNFCCC:**

https://unfccc.int/kyoto protocol

#### <u>Conferences of Parties (COP)</u>:

- COP26: <a href="https://unfccc.int/cop26">https://unfccc.int/cop26</a> (UNFCCC), <a href="https://ukcop26.org">https://ukcop26.org</a> (UK)
- COP27: <a href="https://unfccc.int/cop27">https://unfccc.int/cop27</a> (UNFCCC), <a href="https://cop27.eg">https://cop27.eg</a> (Egypt)
- COP28: <a href="https://unfccc.int/cop28">https://unfccc.int/cop28</a> (UNFCCC), <a href="https://www.cop28.com">https://www.cop28.com</a> (UAE)
- COP29: <a href="https://unfccc.int/cop29">https://unfccc.int/cop29</a> (UNFCCC), <a href="https://cop29.az">https://cop29.az</a> (Azerbaijan)

# Some further reading

#### **Research articles:**

#### **UN Framework Convention on Climate Change (UNFCCC):**

- Kuh, K.F., 2018. The Law of Climate Change Mitigation: An Overview. Encyclopedia of the Anthropocene. Volume 2, 2018, Pages 505-510
  (<a href="https://doi.org/10.1016/B978-0-12-809665-9.10027-8">https://doi.org/10.1016/B978-0-12-809665-9.10027-8</a>)
- Kuyper, J. et at, 2023. The UNFCCC. Environmental Policy and Law. 53(5-6):1-15.
   (<a href="http://dx.doi.org/10.1146/annurev-environ-102017-030119">http://dx.doi.org/10.1146/annurev-environ-102017-030119</a>)

#### **Kyoto protocol of UNFCCC:**

- Almer, C., Winkler, R., 2017. Analyzing the effectiveness of international environmental policies: The case of the Kyoto Protocol. Environmental Economics and Management, 82, 125–151. (10.1016/j.jeem.2016.11.003)
- Barrett, S., 1998. Political economy of the Kyoto Protocol. Oxford Review of Economic Policy, 14(4), 20–39 (<a href="https://doi.org/10.1093/oxrep/14.4.20">https://doi.org/10.1093/oxrep/14.4.20</a>).

### Some further reading

Grunewald, N., Martinez-Zarzoso, I., 2015. Did the Kyoto Protocol fail? An evaluation of the effect of the Kyoto Protocol on CO2 emissions. Environment and Development Economics / Volume 21 / Issue 01 / February 2016, pp 1 – 22 (10.1017/S1355770X15000091)

#### <u>Conferences of Parties (COP)</u>:

• Xie, J., et al, 2024 (forthcoming). Tracing procedural justice at UNFCCC conferences through side events and interest group dynamics. (http://dx.doi.org/10.21203/rs.3.rs-4396332/v1)

# Groupwork

- Timeline ~ 10:00-12:00 (coffee break in middle)
- You will work in 3 groups
- Everybody will get written guidance

### What you will do?

→ negotiate global climate agreement